

JAN 20 2016

NO. 92695-6

Ronald R. Carpenter
Clerk

E
ng

IN THE SUPREME COURT OF THE STATE OF WASHINGTON

STATE OF WASHINGTON,

Petitioner,

v.

MATTHEW DELANO GIPSON,

Respondent.

ON DISCRETIONARY REVIEW FROM
THE COURT OF APPEALS, DIVISION II
Court of Appeals No. 45662-1-II
Kitsap County Superior Court No. 12-1-00757-6

PETITION FOR REVIEW

TINA R. ROBINSON
Prosecuting Attorney

JOHN L. CROSS
Deputy Prosecuting Attorney

614 Division Street
Port Orchard, WA 98366
(360) 337-7174

SERVICE	<p>Lise Ellner P.O. Box 2711 Vashon, WA 98070 Email: liscellnerlaw@comcast.net</p>	<p>This brief was served, as stated below, via U.S. Mail or the recognized system of interoffice communications, or, if an email address appears to the left, electronically. I certify (or declare) under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.</p> <p>DATED January 8, 2016, Port Orchard, WA <i>Tina Robinson</i> Original e-filed at the Court of Appeals Division II; Copy to counsel listed at left. Office ID #91103 kcpa@co.kitsap.wa.us</p>
----------------	--	---

TABLE OF CONTENTS

I. IDENTITY OF RESPONDENT3

II. COURT OF APPEALS DECISION3

III. ISSUES PRESENTE FOR REVIEW3

IV. STATEMENT OF THE CASE.....4

V. ARGUMENT8

A. THIS COURT SHOULD ACCEPT REVIEW OF
THE COURT OF APPEALS DECISION
BECAUSE THAT DECISION CONFLICTS WITH
WASHINGTON SUPREME COURT
AUTHORITY AND RAISES AN ISSUE OF
PUBLIC CONCERN.8

VI. CONCLUSION.....16

TABLE OF AUTHORITIES

CASES

Calvert v. Farmers Insurance Co.,
697 P.2d 684 (Ariz. 1985)..... 13

State v. K.L.B.,
180 Wn.2d 735, 328 P.3d 886 (2014)..... passim

In re Marriage of Horner,
151 Wn.2d 884, 93 P.3d 124 (2004)..... 14

In re R.A.W., 104 Wn. App. 215, 15 P.3d 705 (2001)..... 14

State v. Graham,
130 Wn.2d 711, 927 P.2d 227 (1996)..... 3, 10, 11

State v. K.L.B.,
180 Wn.2d 735, 328 P.3d 886 (2014)..... 8

STATUTORY AUTHORITIES

RCW 9A.04.110(23)..... 9, 11

RCW 9A.04.110(15).....10, 11

RCW 9A.04.110(13).....10, 11

RCW 9.94A.535(3)(v).....12

RCW 9.94A.535(3)(x).....12

RULES AND REGULATIONS

RAP 13.4(b)..... 3, 8

I. IDENTITY OF RESPONDENT

The petitioner is the State of Washington. The petition is filed by Kitsap County Deputy Prosecuting Attorney JOHN L. CROSS.

II. COURT OF APPEALS DECISION

The State seeks review of the Court of Appeals part published decision in *State v. Gipson*, No. 45662-1-II (12/15/15), filed December 15, 2015, in which the Court held a police officer is not a “public official” justifying an exceptional sentence for that reason. No motion for reconsideration was filed. A copy of the Court’s decision is attached as an Appendix.

III. ISSUES PRESENTED FOR REVIEW

Whether the criteria set forth in RAP 13.4(b) are met and this Court should thus accept review of the decision of the Court of Appeals holding that police officers are not “public officials” justifying an upward departure in sentencing for a crimes committed against police officers, where:

1. The Court of Appeals decision conflicts with the decisions of this Court in *State v. K.L.B.*, 180 Wn.2d 735, 328 P.3d 886 (2014) and *State v. Graham*, 130 Wn.2d 711, 927 P.2d

227 (1996); and

2. The petition involves an issue of substantial public interest that should be determined by this Court because the status of police officers under the criminal code and the sentencing laws must be clearly understood.

IV. STATEMENT OF THE CASE

A. PROCEDURAL HISTORY

Matthew Delano Gipson was charged by information filed in Kitsap County Superior Court with two counts of third-degree assault against police officers Erik Wofford and Josh Horsley, and one count of attempting to disarm Wofford. CP 8-10. The information further alleged that the assault on Wofford was aggravated by the commission of the offense against a public official in retaliation for the official's performance of his duty in the criminal justice system. CP 9. The jury found Gipson guilty as charged, CP 102-03, and the trial court imposed an exceptional sentence of 16 months based on a standard range of 9 to 12 months. CP 141, 151-52.

B. FACTS

A fight erupted at closing time at Moon Dogs Too, a bar and restaurant in downtown Port Orchard. 2RP 159. The police were called and William Bentley, the bouncer, detained Alicia Maxwell and handed

her over to the police when they arrived. 2RP 160.

The police handcuffed Maxwell. 2RP 162. Her boyfriend, George Fortin, became agitated and the police detained him as well, and had him sit on the ground. 2RP 162. When Gipson saw Fortin being taken away, "he went from zero to a hundred." 2RP 166. He went into a rage. 2RP 166. Her was yelling and screaming and began walking toward them. 2RP 166. Bentley tried to calm him down, but he "amped up." 2RP 166-67. When the police attempted to detain him, Gipson's girlfriend started trying to record the situation and yelled for them to get their hands off Gipson. 2RP 168. Bentley did not stop her from recording. 2RP 168.

Gipson began fighting with the officer. 2RP 170. The officer told him to "stop resisting." Bentley heard the officer say that Gipson was going for his gun. 2RP 171. Bentley saw his hand on the officer's holster. 2RP 171. A second officer then approached and tased Gipson. 2RP 171. He continued to resist and scream, but after a two or three times, they were able to handcuff him and took him away. 2RP 172.

Port Orchard Police Officer Erik Wofford, a 13-year veteran, was a crisis or hostage negotiator, a collision investigator, a driving instructor, and a certified field training officer for the department. 3RP 212, 213-14. In the latter role, he observed other officers as they did their jobs. 3RP 215.

On the day of the incident, he was working as a field training officer with Horsley. 3RP 219. They were called to the fight at Moon Dogs Too. 3RP 231. Wofford first saw Gipson when he approached Horsley and Morrison, who were trying to arrest Fortin. 3RP 234. Gipson was extremely agitated and yelling profanity at the officers. 3RP 234, 238. His body movements were exaggerated, he was swearing and “just super, super angry.” 3RP 238. Wofford was concerned because there was a large group of people around Gipson, and in his experience, these situations could quickly get out of control. 3RP 234. Several years earlier he witnessed a similar situation in the same area degenerated into a full street brawl. 3RP 235. The crowd seemed to be almost enjoying it, and he became concerned that Gipson would incite them against the officers. 3RP 242. Because there were only three officers, this caused serious concern. 3RP 242. He called for backup from the Sheriff’s Office. 3RP 244.

Wofford told Gipson to stop several times. 3RP 241. Then he told Gipson to leave. 3RP 241. He told him to leave at least five times. 3RP 242. Gipson continued to flail his arms around and swear at them. 3RP 242. As Wofford stood up from Fortin, Gipson said something directly to Wofford. 3RP 244. Wofford told Gipson again to leave. 3RP 244. Gipson did not, and came toward him. 3RP 244. Wofford said, “that’s it”

and told him he was under arrest. 3RP 244.

Wofford had not had any contact with Gipson, and did not know why he was angry. 3RP 245. Wofford told Gipson that he was placing him under arrest. 3RP 247. Gipson turned sideways and Wofford grabbed his left arm. 3RP 248. Horsley took his right arm to assist Wofford in cuffing him, Gipson “kind of blew up.” 3RP 334. At first Gipson seemed to comply but then he yelled “fuck no!” and began to resist. 3RP 248-49. He yelled and then spun away from them. 3RP 334. He pulled away from Horsley’s grasp and Wofford took Gipson to the ground. 3RP 334.

Gipson spun around to face Wofford. 3RP 249. Horsley helped him take Gipson to the ground. 3RP 249. Wofford ended up on top of him, face to face. 3RP 250, 336. Gipson had his fists clenched and was flailing at him. 3RP 251. He punched Wofford in the face several times. 3RP 252. Morrison heard him say “he hit me in the face.” 3RP 361. Wofford grabbed Gipson’s right arm and pushed it to the ground over Gipson’s head. 3RP 253, 336.

Horsley tried to grab Gipson’s left arm and Gipson punched out at Horsley’s groin. 3RP 336. Horsley tried to grab Gipson’s arm again, and Gipson shoved his arm underneath Wofford. 3RP 337. Wofford then felt Gipson’s left hand going for his gun. 3RP 253. Gipson was pulling on it so hard that Wofford could feel his gun belt moving. 3RP 253. Wofford

told Horsley that Gipson was going for his gun. 3RP 254, 337. He looked over and saw Morrison and yelled to him that Gipson was trying to get his gun. 3RP 254. Horsley was eventually able to pull Gipson's arm away. 3RP 337.

Morrison drew his taser and Gipson let go of the gun. 3RP 256. Morrison then tased Gipson. 3RP 256, 337. Gipson did not stop fighting. 3RP 256, 338. They managed to get Gipson onto his stomach and Morrison tased him again on the butt. 3RP 256, 338. Horsley then got Gipson's right arm behind his back and Morrison sat on his legs and held the taser to the small of his back. 3RP 338. Gipson grabbed the taser and Morrison tased him again, tasing Horsley in the process as well. 3RP 338. They were then able to handcuff him. 3RP 256, 339.

V. ARGUMENT

A. THIS COURT SHOULD ACCEPT REVIEW OF THE COURT OF APPEALS DECISION BECAUSE THAT DECISION CONFLICTS WITH WASHINGTON SUPREME COURT AUTHORITY AND RAISES AN ISSUE OF PUBLIC CONCERN.

1. Two considerations governing acceptance of review set forth in RAP 13.4(b) support acceptance of review.

RAP 13.4(b) sets forth the considerations governing this Court's acceptance of review:

A petition for review will be accepted by the Supreme Court only: (1) If the decision of the Court of Appeals is in

conflict with a decision by the Supreme Court; or (2) If the decision of the Court of Appeals is in conflict with a decision of another division of the Court of Appeals; or (3) If a significant question of law under the Constitution of the State of Washington or of the United States is involved; or (4) If the petition involves an issue of substantial public interest that should be determined by the Supreme Court.

This Court should accept review because the decision of the Court of Appeals conflicts with decisions of this Court and because public concern attends the definition of police officer status under both the criminal code and the sentencing laws of the state.

2. The decision below conflicts with authority from the Washington Supreme Court.

The case involves statutory construction which is a question of law that is reviewed *de novo*. See *State v. K.L.B.*, 180 Wn.2d 735, 739, 328 P.3d 886 (2014). In *K.L.B.*, the court considered the question of whether or not a Sound Transit Fair Enforcement Officer (FEO) is a “public servant” for the purpose of prosecution under RCW 9A.76.175, which prohibits making a false or misleading statement to a public servant. This Court considered the definition of “public servant” as defined by RCW 9A.04.110(23), which provides

any person other than a witness who presently occupies the position of or has been elected, appointed, or designated to become any officer or employee of government, including a legislator, judge, judicial officer, juror, and any person participating as an advisor, consultant, or otherwise in performing a governmental function.

Id. at 739. The Court noted that this public servant definition applies to police officers. Id. at 739-40. This is the case even though RCW 9A.04.110(15) separately and more particularly defines “peace officer” as “a duly appointed city, county, or state law enforcement officer.” But in *K.L.B.*, this Court rejected that an FEO was a public servant as so defined.

The Court also rejected the state’s argument that the FEO is an “officer” under RCW 9A.04.110(13), which states

a person holding office under a city, county, or state government, or the federal government who performs a public function and in so doing is vested with the exercise of some sovereign power of government, and includes all assistants, deputies, clerks, and employees of any public officer and all persons lawfully exercising or assuming to exercise any of the powers or functions of a public officer.

Id. at 743. This provision was necessary to the decision below in the present case. In rejecting the state’s argument the Court said that

While the State and the Court of Appeals have pointed out statutory powers granted to Sound Transit and to FEOs generally, neither has directed us to the person holding public office whose power the FEOs are lawfully exercising. As mentioned, FEOs do not exercise all powers police officers have. In essence, they can check riders to verify valid tickets exist and eject passengers who have not paid. Anything more and the FEO summons the police. Therefore, a Sound Transit FEO cannot be “exercising or assuming to exercise any of the powers or functions” of someone that does not exist.

Id. at 744. Without expressly so holding, this statement allows by implication that, although FEO officers do not meet the definition of “officer,” police do meet it. Moreover, in the context of police officers, it

is manifest that the public officer sought by the court is the chief of police (or in another case the elected sheriff of a county), who holds an office vested with “some sovereign power of government.”

In *State v. Graham*, 130 Wn.2d 711, 927 P.2d 227 (1996), the question was the status of uniformed off-duty police officers acting as private security guards. Graham was charged with resisting arrest and obstructing a public servant. *Id.* at 715. He argued on appeal that the off-duty officers were not “public servants” for the purposes of obstructing and not “peace officers” for the purpose of resisting arrest. Noting that police officers are essentially always on duty, the court held

In our view, public policy is furthered by the rule that a police officer is a public servant or peace officer who has the authority to act as a police officer whenever the officer reasonably believes that a crime is committed in his or her presence, whether the officer is on duty or off duty.

Id. at 722. Thus, police are both public servants and peace officers. Thus, under RCW Title 9A these two terms are synonymous when applied to police officers.

Taken together, then, *K.L.B.* and *Graham* establish that at least for the purposes of the criminal code a police officer is a “peace officer” under RCW 9A.04.110(15), a “public servant” under RCW 9A.04.110(23), and an “officer” under RCW 9A.04.110(13).

The court below erred in finding a distinction that mattered

between the definition of public officer and law enforcement officer. Decision at 4-5. Further, since the court below found parity in the WPIC between “public official” and “public officer,” (at 4) and since the Supreme Court in *K.L.B.* established that a police officer is a “public officer,” it follows that police officers are both, not unlike the holding in *Graham*. The Court of Appeals reasoning that because there are different definitions in the same code those various definitions must apply to different categories of people is thus mistaken. Decision at 6.

Similarly, the Court of Appeals found significant that two different definitions are found in RCW 9.94A. The Court reasoned that “the legislature’s use of different language in RCW 9.94A.535(3)(v) and (x) shows that the legislature intended these aggravators to apply to different categories of people.” Decision at 6. RCW 9.94A.535(3)(v) provides”

The offense was committed against a law enforcement officer who was performing his or her official duties at the time of the offense, the offender knew that the victim was a law enforcement officer, and the victim's status as a law enforcement officer is not an element of the offense.

RCW 9.94A.535(3)(x) provides

The defendant committed the offense against a public official or officer of the court in retaliation of the public official's performance of his or her duty to the criminal justice system.

The legislature did indeed use different language but clearly because the two subsections apply to different circumstances. The plain language of these provisions is adequate. The Court of Appeals need not have sought

to ascertain the legislative intent. *See K.L.B. supra* at 739 (“The first step in statutory interpretation is to consider the statute’s plain language.”) The plain language in fact allows a distinction: they both apply to police officers but one, subsection (3)(v), applies to aggravate a sentence when the crime is committed while the officer “was performing his or her official duties”; the other, subsection (3)(x), applies to aggravate a sentence for a crime done “in retaliation of the public official’s performance of his or her duty to the criminal justice system.” Thus the two provisions apply to distinct situations. A crime committed on a police officer performing her official duties need not be for retaliation. A crime committed as retaliation can occur at any time, specifically, when the police officer is not at the time performing her official duties. The difference in application of these provisions is manifest: if a police officer on a picnic with her family is assaulted as retaliation for a prior arrest, she is not then in performance of her official duties and subsection (3)(v) would not apply. But, since the assault is for retaliation, subsection (3)(x) does apply.

The difference, then, is plain on the face of the statutory subsections. One, (3)(v), is general providing protection to all public officials, including police officers, who may be retaliated against. The other is more specific protecting police while working. The Court of

Appeals erred in finding these provisions mutually exclusive. Together, these provisions clearly evince an intention to allow aggravated sentences for crimes committed under two clearly revealed and equally important circumstances. Moreover, the operative circumstances, performance of official duties and retaliation for the same, are unambiguous in this case where the court below was not asked to decide, and did not decide, whether or not the defendant's actual conduct was retaliatory. However, should the statute need interpretation, it is important to keep obvious policy reasons for the provisions in mind. *See, e.g., Calvert v. Farmers Ins. Co.*, 697 P.2d 684, 687 (Ariz. 1985) ("In determining the Legislature's intent in enacting a statute, this Court will look to the policy behind the statute and the evil which it was designed to remedy.") Here, the evil addressed is crimes against participants in the criminal justice system under either of two circumstances.

3. The decision of the Court of Appeals raises an issue of public interest.

The Court of Appeals held below that it would review Gipson's sentence even though it was moot because Gipson had served the sentence. The Court found that "[t]here is a continuing and substantial public interest in ensuring that aggravated exceptional sentences are legally justified." Decision at 3-4. The Court felt the issue is likely to recur. *Id.* In *In re R.A.W.*, 104 Wn. App. 215, 220, 15 P.3d 705 (2001),

three factors were cited as relevant to the determination of substantial public interest: “(1) the public or private nature of the question presented; (2) the desirability of an authoritative determination which will provide future guidance to public officers; and (3) the likelihood that the question will recur.”

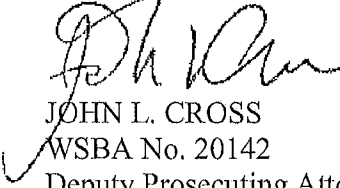
Here each militates in favor of review. First, the question of law, statutory interpretation, in the matter is a public issue. *See, e.g., In re Marriage of Horner*, 151 Wn.2d 884, 892, 93 P.3d 124 (2004). The public should be advised of the lawful results which may occur when a police officer is a victim of crime. Second, it is clearly desirable to provide guidance to courts, prosecutors, and defense counsel with regard to the type of sentencing issue raised by this case. In particular, the prosecution needs a clear understanding of this issue in charging and trying defendants who victimize police officers. Further, the public officials in the legislature may disagree with the holding below and desire a more authoritative pronouncement in order to consider corrective legislation. And, finally, as the court below found, since citizen/police contacts happen every day, and since some of these contacts will, unfortunately, result in violent encounters, this issue is likely to recur. Thus, the test for review of moot cases having substantial public interest is met. The matter should be reviewed.

VI. CONCLUSION

For the foregoing reasons, the State respectfully requests that the Court grant review of the decision of the Court of Appeals.

DATED January 8, 2016.

Respectfully submitted,
TINA R. ROBINSON
Prosecuting Attorney


JOHN L. CROSS
WSBA No. 20142
Deputy Prosecuting Attorney

Office ID #91103
kcpa@co.kitsap.wa.us

December 15, 2015

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON

DIVISION II

STATE OF WASHINGTON,

Respondent,

v.

MATTHEW DELANO GIPSON,

Appellant.

No. 45662-1-II

PART PUBLISHED OPINION

LEE, J. – Matthew Delano Gipson appeals his convictions for two counts of third degree assault and one count of attempting to disarm a police officer. Gipson also appeals his exceptional sentence, which is based on the aggravating factor that he committed one of the assaults against a public official in retaliation for the official’s performance of his duties to the criminal justice system. Gipson argues that (1) the trial court violated his constitutional rights to confront adverse witnesses and to present a defense by restricting his cross-examination of several State witnesses, and (2) the “public official” aggravator does not apply to an assault of a law enforcement officer.

In the published portion of this opinion, we hold that the trial court erred in imposing an exceptional sentence because a law enforcement officer is not a public official under the exceptional sentencing provisions of the Sentencing Reform Act of 1981 (SRA), chapter 9.94A RCW. Although this issue is moot because Gipson has served his sentence, we address its merits

because it is an issue of continuing and public interest that is likely to recur.¹ In the unpublished portion of the opinion, we hold that the trial court did not violate Gipson's right to confront adverse witnesses or to present a defense.² The trial court properly limited Gipson's cross-examination of the State's witnesses to relevant evidence that fell within the scope of their direct examinations and Gipson introduced most of the evidence excluded on cross-examination during his case in chief. We affirm the convictions.

FACTS

After a fight broke out in the women's bathroom in a crowded Port Orchard tavern, the police were called. William Bentley, the bouncer, detained Alicia Maxwell and turned her over to the police. Maxwell's boyfriend, George Fortin, became upset, and Officers Erik Wofford, Josh Horsley, and Steven Morrison detained him as well.

Gipson was a close friend of Fortin's and went into a rage when he saw Fortin being handcuffed. Bentley tried to calm him, and Officer Wofford repeatedly told Gipson to stop yelling and to leave. When Gipson instead addressed Officer Wofford directly and came toward him, Officer Wofford told Gipson that he was under arrest.

Officers Wofford and Horsley tried to handcuff Gipson, but Gipson resisted. Officer Wofford took Gipson to the ground, and Gipson spun around to face the officer. Gipson had his fists clenched and, according to Officer Wofford, punched the officer in the face. When Officer

¹ Gipson was released from prison before the appellant's brief was filed on November 19, 2014, and completed his community custody term on October 6, 2015.

² Gipson's appeal of his convictions is not moot because of the "adverse collateral legal consequences" that follow Gipson's convictions. *Sibron v. New York*, 392 U.S. 40, 55, 88 S. Ct. 1889, 20 L. Ed. 2d 917 (1968).

Horsley intervened, Gipson tried to punch him as well. Gipson then reached for Officer Wofford's gun. Officer Wofford yelled for help, and Officer Morrison used his Taser on Gipson until the officers could handcuff him.

The State charged Gipson with two counts of third degree assault, based on his altercations with Officers Wofford and Horsley, and with attempting to disarm a police officer. The information alleged that the assault on Officer Wofford was aggravated by the fact that Gipson committed it against a public official in retaliation for the official's performance of his duty in the criminal justice system.

The jury found Gipson guilty as charged. The jury also found by special verdict that in assaulting Officer Wofford, Gipson retaliated against a public official performing his duties on behalf of the criminal justice system.

At sentencing, the defense argued that there was no legal basis for an exceptional sentence, but the trial court disagreed. The trial court imposed an exceptional sentence of 16 months on count I and ran the other standard range sentences concurrently. Gipson appeals his exceptional sentence.

ANALYSIS

Gipson argues that the trial court erred in imposing an exceptional sentence on count I, the assault against Officer Wofford. We agree.

We note initially that Gipson has served his sentence and the accompanying term of community custody; therefore, this issue is moot. *See State v. Ross*, 152 Wn.2d 220, 228, 95 P.3d 1225 (2004) (case is moot if court can no longer provide meaningful relief). But if a case presents an issue of continuing and public interest that is likely to recur, we may reach its merits to provide

guidance to lower courts. *State v. Rodriguez*, 183 Wn. App. 947, 952, 335 P.3d 448 (2014), *review denied*, 182 Wn.2d 1022 (2015). There is a continuing and substantial public interest in ensuring that aggravated exceptional sentences are legally justified. See RCW 9.94A.585(4) (setting forth statutory scheme for appellate review of exceptional sentences). Because this issue is likely to recur, we address its merits to provide guidance.

The trial court imposed an exceptional sentence after the jury found that the “public official” aggravator in RCW 9.94A.535(3)(x) was satisfied. The issue here is whether a law enforcement officer is a public official under RCW 9.94A.535(3)(x). We review this question of law de novo. *State v. Womac*, 160 Wn.2d 643, 649, 160 P.3d 40 (2007).

Under RCW 9.94A.535(3)(x), a sentence above the standard range is justified if “[t]he defendant committed the offense against a public official or officer of the court in retaliation of the public official’s performance of his or her duty to the criminal justice system.” The SRA does not define the term “public official,” but the comment to the pattern jury instruction for the “public official” aggravator cites the definition of “public officer” in the criminal code. 11A WASHINGTON PRACTICE: WASHINGTON PATTERN JURY INSTRUCTIONS: CRIMINAL 300.33 cmt. at 747 (3d ed. 2008) (WPIC). The criminal code defines a “public officer” as

a person holding office under a city, county, or state government, or the federal government who performs a public function and in so doing is vested with the exercise of some sovereign power of government, and includes all assistants, deputies, clerks, and employees of any public officer and all persons lawfully exercising or assuming to exercise any of the powers or duties of a public officer.

RCW 9A.04.110(13).

A separate definition in the criminal code refers to law enforcement officers. RCW 9A.04.110(15) defines a “peace officer” as “a duly appointed city, county, or state law enforcement officer.” The comment to the pattern instruction for the “public official” aggravator does not cite this definition.

Gipson argues that the express inclusion of law enforcement officers within the definition of peace officers means that law enforcement officers are not public officers or public officials. *See State v. Jackson*, 137 Wn.2d 712, 724, 976 P.2d 1229 (1999) (where legislature uses certain statutory language in one instance and different language in another, there is a difference in legislative intent). The fact that a separate aggravator expressly refers to law enforcement officers supports Gipson’s argument.

RCW 9.94A.535(3)(v) allows a trial court to impose an exceptional sentence if the jury finds that

[t]he offense was committed against a law enforcement officer who was performing his or her official duties at the time of the offense, the offender knew that the victim was a law enforcement officer, and the victim’s status as a law enforcement officer is not an element of the offense.

The comment to the pattern instruction for this “law enforcement” aggravator explains that it was designed to codify existing common law aggravating factors. WPIC 300.31 cmt. at 744. “Under the common law, this aggravating circumstance supports an exceptional sentence in assault and attempted homicide cases in which the victim’s status as a police officer is not already an element that increases the severity of the crime.” *Id.*

In this case, the “law enforcement” aggravator does not apply because Officer Wofford’s status as a police officer is an element of the third degree assault charge. Clerk’s Papers (CP) at

90; *see State v. Ferguson*, 142 Wn.2d 631, 647-48, 15 P.3d 1271 (2001) (exceptional sentence is not justified by reference to facts that constitute elements of offense). We are persuaded that Officer Wofford's status as a police officer also renders the "public official" aggravator inapplicable to Gipson's offense. Here again, the legislature's use of different language in RCW 9.94A.535(3)(v) and (x) shows that the legislature intended these aggravators to apply to different categories of people. Because neither the criminal code nor the SRA supports the trial court's reasoning that law enforcement officers are public officials to which the aggravator in RCW 9.94A.535(3)(x) applies, the trial court erred in imposing an exceptional sentence based on the public official aggravator.

A majority of the panel having determined that only the foregoing portion of this opinion will be printed in the Washington Appellate Reports and that the remainder shall be filed for public record in accordance with RCW 2.06.040, it is so ordered.

ADDITIONAL FACTS

Before trial, the State moved to exclude, on grounds of relevancy, any reference to its decision not to charge Maxwell and any reference to the events that preceded Gipson's altercation with Officer Wofford. The defense responded that it should be allowed to explore all of the facts explaining why Gipson acted as he did, starting with the initial bathroom fight. "[O]ur theory is defense of an unlawful arrest." 1 Report of Proceedings (RP) at 85. The trial court ruled that Gipson could not argue that he resisted an unlawful arrest or acted in self-defense without an offer of proof.

The next morning, defense counsel explained that he would not be arguing that Gipson acted in self-defense or that he resisted an unlawful arrest. Defense counsel nonetheless began his

opening statement by referring to Maxwell's detention and to Fortin's reaction. The trial court overruled the State's objection but reminded defense counsel to keep the limitations of the evidence in mind. When defense counsel then argued to the jury that the police were out of line in detaining Maxwell, the trial court excused the jury to consider the State's objection. After considerable discussion, defense counsel again assured the trial court that he had no intention of exploring the lawfulness of Gipson's arrest. Defense counsel nonetheless made additional references to the officers' overreaction to the events at the tavern before completing his opening statement.

Bentley testified about handing Maxwell over to the police and about Fortin's detention. He described Gipson's reaction and the ensuing struggle between Gipson and Officer Wofford. Bentley also testified that he saw Gipson's arms "flying" into the officer and that he also saw Gipson's hand on Officer Wofford's holster. 2 RP at 170. He then saw another officer use his Taser on Gipson. The defense cross-examined Bentley about Maxwell's detention, Fortin's reaction, and the details of the altercation between Gipson and Officer Wofford.

Officer Wofford testified that after he responded to a report of a fight between four or five women at the tavern, Gipson came to his attention. Gipson was yelling profanity as the officers attempted to take Fortin into custody. Officer Wofford then described the confrontation with Gipson that followed.

Defense counsel began his cross-examination by asking Officer Wofford what he saw when he first came to the tavern. When the trial court sustained the State's objection, counsel asked to be heard outside the presence of the jury. Defense counsel explained:

It is our position that this officer's testimony is based on the fact that he needs to substantiate what his actions were and we can show that his actions were wrong. If we can't argue this, then you're depriving Mr. Gipson of putting on his entire theory of the case and evidence that supports it.

3 RP at 269.

The trial court responded that the defense did not have any expert to testify that Officer Wofford did anything improper under the law and thus had no basis to proceed with any such argument. The trial court added that Officer Wofford could not be impeached on a collateral issue and that the defense was limited to cross-examining Officer Wofford on what he testified to on direct.

Despite that ruling, defense counsel continued to ask Officer Wofford questions about his initial conduct at the tavern. When defense counsel asked Officer Wofford about encountering Maxwell, the trial court again excused the jury. The trial court informed defense counsel that because Officer Wofford's direct testimony started from when he saw Fortin on the ground and observed Gipson's behavior, his cross-examination was limited to that timeframe. However, defense counsel persisted in cross-examining Officer Wofford about the facts that preceded Gipson's arrest, and both defense counsel and Officer Wofford referred several times to the officer's report. On recross-examination, the trial court allowed defense counsel to ask Officer Wofford whether Gipson had complained to him that his actions were wrong.

Officer Horsley testified about how Gipson got his attention by yelling at the officers about his friend. He described the struggle with Gipson and Gipson's attempt to punch him in the groin. Defense counsel began his cross-examination by asking Officer Horsley about the initial events at the tavern and about Fortin's detention, but the trial court sustained the State's objections. There

was no objection when counsel asked whether Gipson was upset because the police were arresting the wrong person. Defense counsel then asked Officer Horsley about the discrepancies between his current description of the events and the description in his written report.

Officer Morrison testified about seeing Gipson fighting with the other officers and about using his Taser on Gipson. When defense counsel began its cross-examination by asking why Gipson was yelling and whether Fortin had been pepper sprayed and handcuffed, the State objected that these questions were beyond the scope of Officer Morrison's direct examination. After the trial court excused the jury, defense counsel again asserted that he was entitled to show that Officer Wofford's actions preceding Gipson's arrest were wrong: "First he originally arrested somebody without probable cause, without any time. He immediately comes back to the scene [and] pepper-sprays Mr. Fortin." 3 RP at 386. After replying that no witness had testified that any of Officer Wofford's actions were legally inappropriate, the trial court addressed defense counsel directly: "So you're frustrated you can't get your defense in, but you haven't laid the foundation to even try." 3 RP at 387.

Before the defense witnesses testified, the State asked the trial court to limit their testimony in accordance with its earlier rulings. The trial court ruled that it would allow brief testimony about the events that preceded Gipson's arrest. Fortin testified about Maxwell's arrest and about the officers' actions in handcuffing and arresting him before kneeling the back of his head and pepper spraying him. Fortin explained that Gipson became upset because these actions were unnecessary. Codi Robertson, Gipson's girlfriend, described the fight in the bathroom, Maxwell's arrest, Fortin's response, and Gipson's reaction to Fortin's arrest before she testified about Gipson's arrest.

After the defense rested, the State moved to admit ER 404(b) evidence concerning a 2009 incident in which Gipson assaulted a police officer while Fortin videotaped it. In opposing the motion, defense counsel asserted that Gipson had “never denied obstruction or resisting. He’s never claimed that his actions were lawful.” 4 RP at 487. The trial court ruled that evidence of the 2009 assault was admissible during the State’s rebuttal and made the following observation about Gipson’s theory and the supporting evidence:

The evidence that’s been presented to the court repeatedly throughout the State’s case-in-chief is simply an argument that the defendant did not react until he observed the conduct of the law enforcement officers with regard to his friend, Mr. Fortin, repeatedly introducing a suggestion that his intent in this case was simply to try to protect his friend, to intercede on his friend’s behalf.

And while the court had cautioned and ruled that the evidence of police misconduct, if you will, was not admissible absent a defense being asserted by the defendant along those lines, in which case [the court] would need to go through the analysis of whether or not there was a foundation for such evidence . . . the defense witnesses repeatedly introduced statements suggesting that the defendant, again, was just simply trying to help, that he was trying to intercede on Mr. Fortin’s behalf, that Mr. Fortin was being brutalized, and that was why he reacted the way he did. And all of which the court had essentially previously ruled was not admissible, yet it was repeatedly introduced by the defense case-in-chief.

4 RP at 489. The written conclusions of law supporting the ER 404(b) ruling confirmed that despite the trial court’s earlier ruling that Gipson’s theory of police misconduct was inadmissible, Gipson repeatedly introduced evidence that the police acted improperly and brutalized his friend.

Defense counsel began his closing argument by describing Officer Wofford’s actions in arresting Maxwell without question and in kneeling Fortin, taking him to the ground, and pepper spraying him. At the State’s request, the trial court instructed the jury as follows:

A person who is being arrested may not resist arrest nor may they intervene on behalf of another person being arrested unless the person resisting has a reasonable basis to believe the arrestee is actually about to be seriously injured or killed.

4 RP at 587. Gipson appeals his convictions.

ANALYSIS

A. SCOPE OF CROSS-EXAMINATION

Gipson argues that the trial court's action in prohibiting him from cross-examining the police witnesses about the facts that preceded his arrest violated his constitutional rights to present a defense and to confront adverse witnesses. We disagree.

1. Legal Standard

The rights to present a defense and to confront and cross-examine adverse witnesses are guaranteed by both the state and federal constitutions. U.S. CONST. amend. VI; WASH. CONST. art. 1, § 22. However, these rights are not absolute. *State v. Jones*, 168 Wn.2d 713, 720, 230 P.3d 576 (2010); *State v. Darden*, 145 Wn.2d 612, 620-21, 41 P.3d 1189 (2002). A defendant's constitutional right to present a defense does not extend to irrelevant or inadmissible evidence. *Jones*, 168 Wn.2d at 720. The confrontation right and associated cross-examination also are limited by general considerations of relevance. *Darden*, 145 Wn.2d at 621. Courts may deny cross-examination if the evidence sought is vague, argumentative, or speculative. *Id.* at 620-21.

We review a trial court's ruling on the admissibility of evidence for abuse of discretion. *Id.* at 619. An abuse of discretion exists when the trial court's exercise of discretion is manifestly unreasonable or based on untenable grounds. *Id.* Although the cross-examination of a witness to elicit facts that tend to show bias, prejudice or interest is generally a matter of right, the scope or extent of such cross-examination also is within the trial court's discretion. *Id.*; *State v. Roberts*, 25 Wn. App. 830, 834, 611 P.2d 1297 (1980).

A trial court may preclude cross-examination where the circumstances only remotely tend to show bias or prejudice. *Roberts*, 25 Wn. App. at 834. Furthermore, the cross-examination of a witness is generally limited to the scope of the direct examination. *State v. Ayala*, 108 Wn. App. 480, 486, 31 P.3d 58 (2001), *review denied*, 145 Wn.2d 1031 (2002).

2. Trial Court Properly Limited Scope of Cross-examination

Gipson argues that by restricting his cross-examination of the police officers, the trial court prevented him from pursuing a relevant line of questioning that focused on the issues in dispute. Gipson characterizes these issues as follows: whether the police were untruthful in declaring that he assaulted Officer Wofford and tried to take the officer's gun, and whether the police instigated the aggression by taking him into custody for simply voicing his opinion about the wrongful arrests of his friends. Gipson directs most of his argument toward the latter issue, arguing that he "could not ask about the officers ignoring the crowd's admonishment that they were arresting the wrong person; he could not ask any questions about the police [sic] rough treatment of Fortin; and he could not ask why the police refused to investigate the perpetrators of the [bathroom] fight even though they knew [they] arrested the wrong person." Br. of Appellant at 25. According to Gipson, the trial court violated his right to pursue the theory that Officer Wofford incited the incident and had no right to take him into custody for speaking his mind.

Essentially, Gipson is arguing a claim of unlawful arrest, a claim that he specifically disavowed at trial. Gipson admitted to the trial court that he was guilty of obstruction and resisting arrest. And, there was no testimony that any of the persons arrested at the tavern were threatened in a manner that justified Gipson's actions. As the trial court instructed the jury, a person is prohibited from interfering with an arrest made by a uniformed police officer absent a threat of

serious bodily injury or death. *State v. Holeman*, 103 Wn.2d 426, 430, 693 P.2d 89 (1985). Without testimony showing such a threat, the facts about the police actions that preceded Gipson's arrest were irrelevant to whether Gipson assaulted Officers Wofford and Horsley and attempted to take Officer Wofford's gun.

Moreover, despite the questionable relevance of the police misconduct theory and the trial court's efforts to limit such evidence, the defense succeeded in introducing that theory during opening statement and pursuing it throughout the trial. Defense counsel repeatedly questioned Officer Wofford about his conduct and motives while at the tavern. For example, defense counsel asked, "When you arrived . . . you immediately arrested a young lady, right?" 3 RP at 279. After the court sustained the State's objection, counsel inquired, "Let's start with, did you pepper-spray someone?" 3 RP at 284. In objecting to these and similar questions, the State made only a few motions to strike. Therefore, most of defense counsel's leading questions and witnesses' testimony relating to Officer Wofford's conduct and motives remained before the jury. *See State v. Stackhouse*, 90 Wn. App. 344, 361, 957 P.2d 218 (when objection is sustained without a corresponding motion to strike, the testimony remains in the record for the jury's consideration), *review denied*, 136 Wn.2d 1002 (1998).

In addition, the trial court allowed defense counsel to ask Officer Wofford whether he, as opposed to Gipson, incited the crowd, and whether Gipson told the officer that his actions were wrong. And, after the defense witnesses testified about the officers' misconduct, defense counsel made several references to that misconduct during closing argument. The record shows that the

defense was able to introduce and to argue its theory that the officers rather than Gipson were at fault. We see no violation of Gipson's right to present a defense.

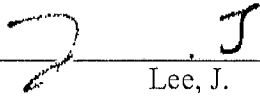
Gipson also argues that the trial court prevented him from confronting the officers about whether they were truthful in declaring that he assaulted Officer Wofford and tried to take his gun. In particular, Gipson asserts that the trial court did not allow him to explore "any avenue" to demonstrate Officer Wofford's credibility issues. Br. of Appellant at 25.

This argument misrepresents the record. The trial court's efforts to restrict the officers' cross-examination to the evidence introduced on direct did not prevent Gipson from challenging their credibility. Defense counsel cross-examined the officers closely about the inconsistencies in their testimony concerning the altercation with Gipson and his attempt to grab Officer Wofford's gun. And, contrary to Gipson's assertion that the trial court did not allow any cross-examination about Officer Wofford's report, defense counsel asked Officer Wofford several questions about the details in that report pertaining to the offenses charged. In addition, the defense witnesses directly challenged the officers' credibility as they described the events that unfolded at the tavern. During closing argument, defense counsel cited Officer Wofford's testimony on cross-examination as well as testimony elicited from other witnesses in challenging the officers' credibility.

The confrontation clause does not guarantee cross-examination that is effective in whatever way and to whatever extent the defense may wish. *Delaware v. Fensterer*, 474 U.S. 15, 20, 106 S. Ct. 292, 88 L. Ed. 2d 15 (1985). We see no abuse of discretion in the trial court's limitation of the scope of cross-examination and no violation of Gipson's confrontation rights.

No. 45662-1-II

We affirm Gipson's convictions.

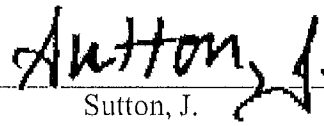


Lee, J.

We concur:



Worswick, P.J.



Sutton, J.

KITSAP COUNTY PROSECUTOR

January 08, 2016 - 11:21 AM

Transmittal Letter

Document Uploaded: 5-456621-Petition for Review.pdf

Case Name: Gipson, Matthew Delano

Court of Appeals Case Number: 45662-1

Is this a Personal Restraint Petition? Yes No

The document being Filed is:

Designation of Clerk's Papers Supplemental Designation of Clerk's Papers

Statement of Arrangements

Motion: _____

Answer/Reply to Motion: _____

Brief: _____

Statement of Additional Authorities

Cost Bill

Objection to Cost Bill

Affidavit

Letter

Copy of Verbatim Report of Proceedings - No. of Volumes: _____

Hearing Date(s): _____

Personal Restraint Petition (PRP)

Response to Personal Restraint Petition

Reply to Response to Personal Restraint Petition

Petition for Review (PRV)

Other: _____

Comments:

No Comments were entered.

Sender Name: Sheri Burdue - Email: siburdue@co.kitsap.wa.us

A copy of this document has been emailed to the following addresses:

liscellnerlaw@comcast.net